Exhibit A

Transcript of Julie L. Flynn Deposition

```
1
 2
 3
                     UNITED STATES DISTRICT COURT
                           DISTRICT OF MAINE
 4
 5
     PUBLIC INTEREST LEGAL FOUNDATION,
     INC.,
 6
                                                Case No.
               Plaintiff,
                                          ) 1:20-cv-00061-GZS
 7
               vs.
 8
     MATTHEW DUNLAP, in his official
     capacity as the Secretary of State )
 9
     for the State of Maine,
10
               Defendant.
11
12
13
               DEPOSITION OF JULIE L. FLYNN, taken via Zoom, on
     January 29, 2021, commencing at 10:01 A.M., before Lisa S.
14
15
     Bishop, RPR, RMR, a Notary Public in and for the State of
     Maine.
16
17
18
19
20
21
22
23
24
                  Atkinson-Baker Court Reporters
                            1-800-288-3376
25
                          FILE NO.: AE08959
```

```
1
     APPEARANCES:
 2
     For the Plaintiff,
     NOEL H. JOHNSON, ESQ.
     KAYLAN L. PHILLIPS, ESQ.
 3
     Public Interest Legal Foundation, Inc.
     32 E. Washington Street, Suite 1675
 4
     Indianapolis, IN 46204
     317-203-5599
 5
     njohnson@PublicInterestLegal.org
 6
 7
     For the Defendant,
 8
     PHYLLIS GARDINER, ESQ.
     Assistant Attorney General
 9
     Office of the Attorney General
     6 State House Station
10
     Augusta, ME
                   04333
     207-626-8800
     phyllis.gardiner@maine.gov
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

1	INDEX		
2	Deponent: JULIE L. FLYNN		
3	Examination by: Page		
4	ATTY. JOHNSON 4		
5			
6		EXHIBITS	
7	Numb	er Description	Page
8	1	Deposition Topics	8
9	2	Letter, 10/17/19	12
10	3	E-mail Exchange	13
11	4	Letter, 10/29/19	14
12	5	Letter, 1/29/20	15
13	6	Letter, 1/30/20	16
14	7	Letter, 2/3/20	17
15	8	Letter, 2/5/20	18
16	9	Title 52 United States Code Section 20507	20
17	10	Title 21-A Maine Revised Statutes Section 161	23
18	11	Title 52 United States Code Section 21083	32
19	12	Central Voter Registration User Guide	34
20	13	21-A Maine Revised Statutes Section 152	39
21	14	21-A Maine Revised Statutes Section 129	42
22	15	21-A Maine Revised Statutes Section 196-A	50
23	16	E-mail Exchange	56
24	17	E-mail, 5/15/19	58
25		(Exhibits Included in Original and Copies.)	

JULIE L. FLYNN, having been duly sworn by the Notary 1 2. Public, was examined and testified as follows: EXAMINATION BY ATTY. JOHNSON: 3 4 Good morning again, everyone. My name is Noel I'm an attorney representing the plaintiff in 5 this action, Public Interest Legal Foundation. This is the 6 first time I have taken a deposition through Zoom, so while I hope things go as smoothly as possible, we could have 9 some technical difficulties, so I appreciate your patience if something like that arises. I am going to be using some 10 11 exhibits today and just so everyone can have their own 12 copy, I'm going to use the chat feature to send the exhibits. At the bottom of your screen, if you use your 13 14 mouse, you should see a chat button. Does everyone see 15 that? 16 Α Yes. 17 If you click that, it should open up a chat on the 18 right side and I will be able to send each file to you and 19 it will appear where it says chat and it will give you the 20 option to download it and have a copy on your screen. 2.1 MS. GARDINER: Sorry, I didn't mean to interrupt 22 you. We are both working from laptops which are quite 2.3 small. We don't have a big screen. We could take a break 24 and see if someone can hook one up for us. I think there 25 is the capability to do that, but it's going to be very

```
1
     difficult to view documents.
               MR. JOHNSON: I got some feedback there.
 2.
     also going to share the exhibits on my screen as I go
 3
 4
     through them. I don't know if that really solves the issue
     you are describing, but if there is an issue with viewing
 5
     the exhibit, let me know if there is something that can't
 6
 7
     be read.
               MS. GARDINER: Yeah.
 9
               THE REPORTER: Can we go off the record?
10
               MR. JOHNSON: Sure.
                    (Discussion off the record.)
11
12
         0
              Okay. Deputy Secretary Flynn, thank you for your
     time today. Have you been deposed before?
13
14
         Α
              Yes.
15
         Q
              Okay. How many times have you been deposed?
16
         Α
              Probably less than 10 times.
17
              So that's enough so you probably know how this
18
     works, but just for the sake of the record, I'm going to go
19
     briefly over some basics. You understand that you are here
20
     under oath and you must answer questions fully, completely
2.1
     and truthfully?
22
         Α
              Yes.
2.3
              And we have a court reporter on the call to record
24
     everything you say, so we ask that you use yes or no
25
     answers as opposed to shaking your head up and down.
                                                           Does
```

```
1
     that make sense?
 2
              It does, yes.
              If you do not understand a question or our feed
 3
 4
     cuts out, you can ask me to repeat or clarify the question.
     Does that make sense?
 5
              Yes.
         Α
 6
 7
               MR. JOHNSON:
                             Is the echo going to be an issue?
                    (Discussion off the record.)
 9
              Okay. Ms. Flynn, do you understand that you are
10
     here giving testimony as a representative of the Maine
11
     Secretary of State's Office?
12
         Α
              Yes, I do.
13
              Okay. So when I'm asking questions, I may refer
     to you, but for the vast majority of questions, what I'm
14
15
     asking for is the knowledge and beliefs of the Secretary of
     State's Office. Does that make sense?
16
17
         Α
              Yes.
18
              And when I say Secretary of State's Office, I'm
19
     also referring to subordinate offices within that office
20
     such as your office and others. Does that make sense?
2.1
         Α
              Yes.
22
              Okay. And I will try to be clear when I'm asking
2.3
     you a question personally. If it's not clear, you can ask
24
     me to clarify.
25
         Α
              Okay.
```

Q Are you personally familiar with what this case is 1 about? 2 Α Yes, I am. 3 4 Can you tell me what you know about this case? Yep, the client has asked for the voter 5 Α registration file, what we call a campaign use voter file, 6 which we denied. So you do understand that my client is seeking the 9 Party/Campaign Use Voter File? Α Yes. 10 11 Can you tell me what the Party/Campaign Use Voter File is? 12 It's a file of certain voter information that is 13 14 current as of the date it is produced. 15 Q Is it accurate to say that the Party/Campaign Use Voter File is the official list of eligible voters at the 16 17 time it is produced? MS. GARDINER: Objection as to form. 18 witness understands, fine. I don't understand what you 19 20 mean by the official voter list. 2.1 Okay. Is it clear what I'm asking? 22 There's a series of reports that can be produced 2.3 from the database and that's one report, so I mean the 24 official voter file is what's contained in the database, 25 but the list is what's current as of the date it is

```
1
     produced for that information.
 2.
              Okay. And I may at times simply refer to the
     Party/Campaign Use Voter File as the voter file just
 3
     because it is sort of long, just so you understand, I'm
 4
     referring to the same thing.
 5
              Yes.
         Α
 6
 7
         0
              Besides talking with your counsel, did you
     personally do anything to prepare for this deposition?
 9
         Α
              I looked over the answers to the interrogatories
     and admissions and the list of topics just to refresh
10
11
     myself.
12
              Did you review any of the case filings?
         0
13
         Α
              No.
14
              And you said you did review documents produced in
15
     discovery?
16
         Α
              Not the documents. Just the interrogatory answers
     and list of admissions, our responses.
17
18
              I'm going to attempt to introduce the first
19
     exhibit, so bear with me here.
20
          (Exhibit No. 1, Deposition Topics, marked for
     identification.)
2.1
22
               Okay. You should see in the chat on your right a
23
     document called Plaintiff's Exhibit 1. Does everyone see
24
     that?
25
         Α
              Yes.
```

```
Q
              I'm also going to try --
 1
 2
                              I see it, but I can't open it.
               MS. GARDINER:
     Can you open it, Julie?
 3
 4
               THE WITNESS: I think I saved it to my laptop.
     Let me see here.
 5
               Yes, I'm able to open that on my laptop.
 6
 7
              Okay. And it should also be now shared on your
         0
              Do you see that?
     screen.
 9
         Α
              Yes.
              What I'm marking as Exhibit 1 is the list of
10
11
     deposition topics that was sent to your counsel prior to
12
     this deposition and I think you said you reviewed this, but
13
     I will ask again, is this something you reviewed prior to
14
     this deposition?
15
              Yes, I did.
         Α
16
              And did you talk with anyone other than counsel
17
     about these topics on Exhibit 1?
18
         Α
              No, I didn't.
19
              You mentioned the interrogatory responses produced
20
     by your client. Did you help prepare responses to those
2.1
     interrogatories?
22
         Α
              Yes.
              Do you know -- did anyone else help prepare
2.3
     responses to those interrogatories?
24
25
         Α
              I don't recall getting -- I might have talked with
```

```
my assistant director or director of elections, but I'm not
 1
 2
     sure.
              Okay. What is that person's name?
 3
         0
              Melissa Packard.
 4
         Α
              Were you asked to find any of the documents
 5
 6
     requested by my client in discovery?
 7
         Α
              Yes.
              I do want to go over some of your background.
 9
     What is your official job title?
              Deputy Secretary of State for the Bureau of
10
         Α
11
     Corporations, Elections and Commissions.
12
              Okay. And how long have you held that position?
         Q
13
         Α
              About 22 years. Since 1999.
14
         0
              Okay. Who was your predecessor in office?
15
         Α
              Nancy Kelleher.
              Okay. Could you describe or list some of your job
16
         0
17
     duties as Deputy Secretary of State?
18
              I oversee the policy implementation in all of our
19
     areas of the office, so that includes business entity
     filings, boards and commissions, notaries and various other
20
2.1
     filing programs as well as elections. I oversee the budget
22
     for the bureau, payment -- make sure that invoices are
23
     properly documented, signed off on. Just various oversight
24
     for the proper functioning of the office.
25
         Q
              And do you oversee anyone in your current
```

position? 1 2. The director of elections, Melissa Packard, and the director of corporations, UCC and commissions, Cathy 3 4 Beaudoin, those are the two directors that report to me. Have you held any other positions at the Secretary 5 of State's Office? 6 7 Prior to deputy, I was the -- I had a civil service position for four years, director of corporations and elections. 9 Okay. Anything before that? 10 11 Α Not with -- not with the Secretary of State, but I 12 did work for the City of Portland for six-and-a-half years 13 culminating in the assistant city clerk position, so part 14 of my job was overseeing elections and voter registration. 15 Q So how many total years have you worked in the Secretary of State's office? 16 26 as of the first week of March. 17 Α 18 In your current position, do you have any job 19 duties related to Maine's Central Voter Registration 20 system? 2.1 I oversee the policy aspect, making sure that --22 for Melissa Packard, the election staff are carrying out 2.3 the state's responsibilities to manage the Central Voter 24 Registration system. 25 Are you involved with requests for voter

```
1
     registration data like the one in this case?
              If we get a request that the CVR manager is not
 2.
     sure about whether it fits into one of the allowable uses
 3
 4
     in the law, then she will bring it to the director and to
     myself for quidance.
 5
              So is the CVR manager, is that the person who
 6
 7
     handles the requests if they are not brought to your
     attention?
 9
         Α
              Yes, I mean something that's clearly within the
     scope of our statutory list of, you know, who can get data.
10
11
         Q
              Okay. I want to now go through some of the
12
     correspondence between my client and the secretary's
13
     office. I am sending you and marking as Exhibit 2 Docket
14
     Entry 1-1 which is a copy of a October 17, 2019, letter
15
     sent by the Public Interest Legal Foundation to then
16
     Secretary Dunlap and it should now be shared on your screen
     as well.
17
          (Exhibit No. 2, Letter, 10/17/19, marked for
18
19
     identification.)
20
               Are you able to open that on your end? It is a
2.1
     two-page document, so I just want to make sure you can --
22
         Α
              I think if you can -- let me just -- it's a little
2.3
              I would have to try to see it on the screen.
     grainy.
24
         Q
              I can zoom in a little.
25
         Α
              Okay. That's probably good.
```

```
0
              Okay. And if you need me to go to other portions
 1
 2
     of this exhibit, let me know. My question is did the
     Secretary's Office receive this letter?
 3
 4
         Α
              Yes.
              And who is in charge of processing this request?
 5
              It was sent over to the bureau to my office and
 6
         Α
 7
     then I would help formulate the response.
              Okay. So you were personally involved in
 9
     processing this request?
10
         Α
              Yes.
11
         0
              What I'm sending you and marking as Exhibit 3, you
     should now see that in the chat window.
12
13
          (Exhibit No. 3, E-mail Exchange, marked for
14
     identification.)
15
               Exhibit 3 is Docket Entry 1-2 which is a copy of
     an October 17, 2019, letter sent by the -- I'm sorry, which
16
17
     is an e-mail, sorry, let me start over. Exhibit 3 is
18
     Docket Entry 1-2 which is an e-mail between Kristen
19
     Muszynski and Logan Churchwell dated November 17, 2019, and
20
     it should now be shared on your screen. Have you seen
     these e-mails before?
2.1
22
              Is it more than just one page?
         Α
2.3
         0
              It is not. It is just one page.
24
         Α
              Okay. I am aware of those, yes.
25
         Q
              Who is Kristen Muszynski?
```

```
Α
              She's the communications director for the
 1
 2
     Department of Secretary of State.
              And Ms. Muszynski writes in the e-mail, quote, our
 3
 4
     office is in receipt of your letter. You are correct that
     Maine law prohibits disclosure of the voter registration
 5
     list to your organization and for your purposes. Do you
 6
     see that portion of her e-mail?
              Yes.
         Α
 9
              Okay. Is the voter registration list referenced
10
     by Ms. Muszynski in this e-mail the Party/Campaign Use
     Voter File?
11
12
              It would be, yes.
13
              Okay. And after sending this e-mail, did the
14
     Secretary's Office provide the voter file to my client?
15
         Α
              No.
              What I am sending you and marking as Exhibit 4 is
16
17
     Docket Entry 1-3 which is an October 29, 2019, letter from
18
     the Public Interest Legal Foundation to then Secretary
19
     Dunlap. It should now be shared on your screen as well.
20
          (Exhibit No. 4, Letter, 10/29/19, marked for
     identification.)
2.1
22
         Α
              Yes.
2.3
              Can you see this okay?
         0
24
         Α
              Can you -- can you zoom in a little or size it up?
25
         Q
              Yes.
```

```
Α
              Yes, that's good.
 1
 2
              Have you seen this letter before?
         0
         Α
              Yes.
 3
 4
         0
              Did the Secretary's Office receive this letter?
         Α
              Yes.
 5
              And after receiving this letter, did the
 6
         Q
 7
     Secretary's Office provide the voter file to my client?
         Α
              No.
 9
               MS. GARDINER: Again, by voter file, you mean
     Party/Campaign Use Voter File; is that correct?
10
11
               MR. JOHNSON: Yes, I can try to use the full name
12
     just so it's clear, but that is the equivalent.
13
               MS. GARDINER: It's fine to use the shorthand as
14
     long as we all know what it is.
15
              I'm sending you and marking as Exhibit 5 Docket
16
     Entry 1-4 which is a January 29, 2020, letter from the
17
     Public Interest Legal Foundation to then Secretary Dunlap.
18
          (Exhibit No. 5, Letter, 1/29/20, marked for
19
     identification.)
20
               Is it now shared on your screen?
2.1
              It is.
         Α
22
              Have you seen this letter before? I can zoom in.
         Q
2.3
         Α
              If you could zoom, please. Thank you.
24
               Yes, I have seen this letter.
25
         Q
              Did the Secretary's Office receive this letter?
```

```
1
         Α
              Yes.
 2
              And did the Secretary's Office provide the
 3
     Party/Campaign Use Voter File to my client after receiving
     this letter?
 4
 5
         Α
              No.
              I'm sending you and marking as Exhibit 6 Docket
 6
 7
     Entry 1-5 which is a January 30, 2020, letter from you to
     the Public Interest Legal Foundation and it should now be
 9
     shared on your screen. This is more than one page and I
10
     can -- have you seen this letter before?
11
          (Exhibit No. 6, Letter, 1/30/20, marked for
12
     identification.)
13
         Α
              Yes, I have.
14
         0
              Did you draft this letter yourself?
15
         Α
              I did.
              And did you --
16
         0
17
         Α
              Yes.
18
         0
              Go ahead.
              With assistance of -- after consultation with
19
         Α
20
     counsel.
2.1
         0
              Okay. Did you send it onto my client?
22
         Α
              Yes.
2.3
              I want to direct your attention to the portion of
24
     the third paragraph which goes onto page two. It's the
25
     sentence that starts with however at the top. Do you see
```

```
1
     that?
 2
         Α
              Yes.
              It says, quote, however, state law does not allow
 3
 4
     us to provide you with an electronic copy of the CVR
     database or any report in electronic form generated by the
 5
     CVR other than as described in Section 196-A (1)(D) or (F).
 6
     So does that sentence mean that Maine state law does not
     allow the Secretary of State to provide my client with a
 9
     copy of the Party/Campaign Use Voter File?
              That's correct.
10
         Α
              And just for clarity, did the Secretary of State
11
         0
12
     provide the Party/Campaign Use Voter File to my client
13
     after sending this letter?
14
         Α
              No.
15
              What I'm sending you and marking as Exhibit 7 is
         Q
16
     Docket Entry 1-6 which is a February 3, 2020, letter from
17
     the Public Interest Legal Foundation to you. And you
18
     should see that on your screen now.
19
          (Exhibit No. 7, Letter, 2/3/20, marked for
     identification.)
20
2.1
         Α
              Yes, that's good.
22
              Did you receive this letter?
         0
2.3
         Α
              Yes.
24
              And did the Secretary of State provide the
25
     Party/Campaign Use Voter File to my client after receiving
```

```
1
     this letter?
 2
         Α
              No.
 3
              Okay. What I am sending you and marking as
 4
     Exhibit 8 is Docket Entry 1-7 which is a February 5, 2020,
     letter from you to the Public Interest Legal Foundation.
 5
     And you should see that on your screen.
 6
 7
          (Exhibit No. 8, Letter, 2/5/20, marked for
     identification.)
 9
               Have you seen this letter before?
10
         Α
              Can you just increase the size a little bit,
11
     please?
              Thank you. Yes.
12
              Okay. And did you personally draft this letter?
         0
13
         Α
              Yes.
14
         0
              Did anyone assist you in drafting this letter?
15
              Discussed with counsel.
         Α
16
              Okay. And you sent this letter to my client,
         0
17
     correct?
18
         Α
              That's correct.
19
              And did the Secretary's Office provide my client
20
     with a copy of the Party/Campaign Use Voter File after you
     sent this letter?
2.1
22
         Α
              No.
2.3
              Just to wrap that all up, has the Secretary's
24
     Office ever provided my client with a copy of the
25
     Party/Campaign Use Voter File?
```

```
Α
              No.
 1
 2
              Do you know if then Secretary Dunlap reviewed any
     of the correspondence we just went over?
 3
 4
         Α
              Yes, that's my practice to have the Secretary look
     at correspondence before it's sent out.
 5
              Okay. So he would have looked at any letter --
 6
         Q
 7
     any of the letters sent to my client that we just went
 8
     over?
 9
         Α
              Yes.
              Okay. Did Secretary Dunlap provide any input
10
11
     about those correspondence or my client?
12
         Α
              I don't recall specifically, no.
13
              Okay. Do you know if he made any suggestions with
14
     regard to the language in any of the letters?
15
              I don't remember that, no.
         Α
              Is the Secretary of State's Office familiar with
16
17
     the National Voter Registration Act?
18
         Α
              Yes.
19
              And is it true that the Secretary's Office has
20
     certain duties and obligations under that act?
2.1
         Α
              Yes.
22
              And going forward, I will -- I may refer to that
2.3
     as the NVRA. Do you know what I mean by that?
24
         Α
              Yes.
25
         Q
              What I am sending you and marking as Exhibit 9 is
```

```
a copy of Title 52 United States Code Section 20507 which
 1
 2.
     is part of the NVRA. That should now be shared on your
     screen. It is a six-page exhibit.
 3
 4
          (Exhibit No. 9, Title 52 United States Code Section
     20507, marked for identification.)
 5
               Would you like me to -- my question is going to
 6
 7
     be have you reviewed this part of the NVRA?
         Α
              I have.
 9
         Q
              Okay.
              Not recently, but certainly over my career, I
10
11
    have.
12
         0
              Okay.
13
               MS. GARDINER: Noel, I would -- any document this
14
     long, if you are going to ask her questions about it, first
15
     of all, I hope they are not for legal conclusions, but I
16
     would print this out and provide it to the witness so that
     she did have it in front of her with all six pages. You
17
18
     can't scroll through and do a decent job of answering
19
     questions.
20
               MR. JOHNSON: Right, and that's why I wanted her
21
     to have a copy on your -- that she can scroll through.
22
               MS. GARDINER: Well --
23
               MR. JOHNSON: I'm going to ask about one specific
24
     section. If it needs to be printed, you can stop and we
25
     can do that.
```

Q Does that sound okay? 1 2 Α Sure. I'm just going down here to Section(i)(1). Do you 3 4 see that section? I have it highlighted here. Yes, I do. 5 Α 6 And it says each state shall maintain for at least 7 two years and shall make available for public inspection and where available photocopying at a reasonable cost all 9 records concerning the implementation of programs and activities conducted for the purpose of ensuring the 10 11 accuracy and currency of official lists of eligible voters, 12 except to the extent that such records relate to a declination to register to vote or to identify -- or to the 13 14 identity of a voter registration agency through which any 15 particular voter is registered. Is the Secretary's Office 16 familiar with this provision of the NVRA? 17 Α Yes. 18 And is the Secretary's Office required to comply 19 with this provision of the NVRA? 20 Α Yes. 2.1 And the excerpt in Section (i)(1) that I just read 22 refers to, quote, programs and activities conducted for the 2.3 purpose of ensuring the accuracy and currency of official 24 lists of eligible voters. Does Maine have programs and 25 activities conducted for the purpose of ensuring the

accuracy and currency of official lists of eligible voters? 1 2. Α Yes. And do you know what I mean when I say Voter List 3 4 Maintenance programs and activities? I know what I think it is. 5 Α 6 0 Okay. Α But I'm not sure what you --Okay. Well, what do you understand that to mean? 9 Α We have -- our interpretation of NVRA is that we have programs that try to identify people who are deceased 10 11 and people who have moved from the jurisdiction and --12 I'm going to refer to that sentence, programs and 13 activities conducted for the purpose of ensuring the 14 accuracy and currency of official lists of eligible voters, 15 I may refer to that shorthand as just programs and 16 activities. Just so everyone understands, I'm referring to 17 the entire sentence going forward. What are the sources 18 that explain what Maine's programs and activities are? 19 Does that question make sense? 20 Α I'm not sure I know what you are asking. 2.1 Okay. In other words, where would someone look if 22 they wanted to know what Maine's programs and activities to 2.3 keep the voter lists accurate are? 24 Do Maine election statutes describe some of those 25 programs and activities?

```
Α
              Yes.
 1
              And those are found in Title 21-A of Maine
 2.
 3
     statutes; is that correct?
 4
         Α
              Yes.
              What I'm sending you and marking as Exhibit 10 is
 5
     Title 21-A, Maine Revised Statutes, Section 161, which is
 6
 7
     titled responsibilities of registrar. And you should see
     that on your screen now.
          (Exhibit No. 10, Title 21-A Maine Revised Statutes
 9
     Section 161, marked for identification.)
10
11
               Do you see that?
12
         Α
              I do. It could be a little larger.
13
         Q
              Okay. How is that?
14
         Α
              Thank you. That's good. Thank you.
15
              Okay. And this is -- has a second page. Are
         Q
16
     you -- is the Secretary's Office familiar with this portion
     of Maine law?
17
18
         Α
              Yes.
19
              Okay. Section -- Subsection 2A of the statute is
20
     titled maintenance of voter registration information. Do
2.1
     you see that?
22
         Α
              Yes.
2.3
              The first sentence reads the registrar in each
24
     municipality shall keep the Central Voter Registration
25
     system current at all times for the voters in the
```

```
1
     registrar's municipality. What does it mean to keep the
 2.
     voter registration records current?
              If they receive -- if a town receives a record of
 3
 4
     death that they determine to be a voter, they cancel the
              If they receive information from the voter or from
 5
     the Bureau of Motor Vehicles, from another jurisdiction
 6
 7
     stating that the voter has moved, they -- if it's
     authorized by the voter or -- then they are able to cancel
     the record.
 9
              So generally speaking, would it include keeping
10
     voter -- voter record information accurate for each voter?
11
12
              Yes, based on -- they have to have a source
13
     document, something that documents the change that's being
14
     made.
15
         Q
              Okay.
              Or registration application registering a new
16
         Α
17
     voter or changing any information on a voter's record.
18
              Okay. So would it include removing registrants
19
     who are no longer eligible to vote?
20
         Α
              Yes.
2.1
              Would it include adding new registrants to the
22
     list of eligible voters?
2.3
         Α
              Yes.
24
              The second sentence reads the Secretary is
     authorized to conduct maintenance of the Central Voter
25
```

Registration system. What does it mean to conduct 1 2. maintenance of the Central Voter Registration system? Because the secretary has oversight of the 3 4 database, that the Secretary now conducts statewide systematic uniform nondiscriminatory methods of looking for 5 records of voters who may not be eligible and conducting 6 7 those periodic programs to make sure the list is 8 maintained. 9 Okay. So does conducting maintenance include keeping the CVR current, is that part of maintenance? 10 11 Α Yes, it's -- it's a periodic program as outlined in the NVRA. 12 13 And you said that the Secretary's Office does 14 conduct maintenance of the CVR? 15 Yes, we do. Α Who in the Secretary's Office performs the 16 maintenance? 17 It would be -- sometimes I have participated, but 18 19 we design the program and it involves mailing of the notices required under NVRA. Staff will prepare and review 20 2.1 the file and work with a vendor to print and mail the 22 notices. And when the notices come back, the records --2.3 the mailings have the voter record bar code number -- the 24 voter record number bar coded on them so that they can be 25 scanned and either records designated as inactive or

```
canceled depending on the response and what's allowed under
 1
     NVRA.
 2.
 3
              Okay. Does the NVRA describe some of Maine's
 4
     programs and activities for keeping the voter list accurate
 5
     and current?
              The NVRA specifies the notice that's required
 6
         Α
 7
     called 8(d) -- 8(d)(2) notice.
              Do you consider sending those notices to be a
 9
     program or activity for keeping the voter list accurate and
10
     current?
11
         Α
              Yes, I do.
12
              Going back to Exhibit 10, the third sentence reads
13
     the Secretary of State shall adopt rules for conducting
14
     Voter List Maintenance required by the National Voter
15
     Registration Act of 1993. Do you see that sentence?
         Α
              Yes.
16
17
              Has the Secretary of State's Office adopted those
         Q
     rules?
18
19
         Α
              We did adopt rules, yes.
20
         Q
              Do you know where those rules are found or
2.1
     published?
22
         Α
              They would be posted on the Secretary of State's
2.3
     web page under the Administrative Procedure Act link and
24
     there's a list of rules by agency.
25
         Q
              Okay. Are those something that are continuously
```

1 being updated or were they published at some point in time 2. and not changed? They were published when the NVRA took effect. 3 4 They were actually published about a month before I started working for the Secretary of State in 1995 originally. 5 They have been amended, but not recently. 6 0 Do you know what the Help America Vote Act is? Α Yes. The Secretary's Office is familiar with that act? 9 0 10 Α Yes. 11 Q Does the Help America Vote Act describe some of 12 Maine's programs and activities for keeping the voter list 13 accurate and current? 14 It has some requirements for -- it actually had 15 the requirement for developing and maintaining a centralized computerized voter registration system and --16 17 such as we adopted and fully implemented in May of 2007. 18 Does the --19 MS. GARDINER: Sorry, Noel, if I could just break 20 in with a request for a quick break. I am not able to use 2.1 my keyboard on my computer for some reason and I think it 22 happened when I moved back to this office. If I could have 23 five minutes to get my -- to find help to solve that 24 problem, that would aid me in looking at the exhibits, et 25 cetera.

Sure, we can go off the record. 1 MR. JOHNSON: 2 MS. GARDINER: Thanks. (A short break was taken.) 3 4 Okay. We can go back on the record. Okay. 5 we last broke, we were talking about Maine's programs and 6 activities to keep the -- for keeping the voter list current and accurate. Does the Secretary of State's Office issue any type of quidance to local registrars about 9 keeping the voter list accurate and current? 10 Yes, we have a training manual and issue periodic memos for activities or reminders. 11 12 Is any of that information publicly available? 13 It's not posted, no. It's not posted on the 14 website. It is provided to the municipal election 15 officials in 500 municipalities. 16 Can you just give me an example of something that 17 might be included in those types of quidance? 18 When we are planning to do a statewide list maintenance activity, we will send out a memo just alerting 19 20 them that we are going to be doing this and they will be 2.1 seeing certain notices in the system when we make a voter 22 inactive, they will see the results of that when we are 23 doing a statewide maintenance that we conduct. 24 Q And you mentioned system. Did you mean CVR? 25 Α Yes, if we are doing -- if we are -- the

municipalities will do sort of the day-to-day what I call spot changes, so they may get something from an individual voter or about an individual voter and they will take action based on that, but when we are planning a systemwide meaning statewide activity, we would send a memo and we are going to be doing that this spring, so --So far, we went through the Maine election statutes, we went through portions of the NVRA, I mentioned the Help America Vote Act and we just discussed guidance to local registrars. Are there any other sources that would describe or contain Maine's programs and activities for keeping the voter list accurate and current? I can't think of any. Next, I want to talk about the Maine Central Voter Registration system which we have been referring to as the CVR. Is that also known as Election Net or is that something different? Election Net is the application software, the proprietary software. That's the trade name for that software, but CVR is both the application software and the back-end database that contains the data entered through the software. And we have probably covered this, but I will ask, the Secretary of State's office can access and use the CVR,

correct?

1

2.

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

2.3

24

25

Α That's correct. 1 2 Is there any aspect of the CVR that the Secretary 0 of State's Office cannot use? 3 4 Α No. 5 0 Okay. There are -- it's role based, so depending on your 6 Α 7 role and your log-in, I mean myself nor any of our staff or anyone in the office, we can't directly do anything to the 9 That's controlled by, you know, the network and database. the database administrator, but we can, you know, look up 10 11 or produce reports or update information in the system, you 12 know, on a daily basis. 13 Okay. So other than sort of the -- what you 14 mentioned that the database administrator is responsible 15 for, in terms of functionality and use, is there any aspect 16 that the Secretary cannot use? 17 Α No. Do local election officials, municipal officials 18 19 access and use the CVR? 20 Α Yes. 2.1 And what primarily do they use it for? 22 Α They are the ones who receive voter registration 2.3 applications which they use to update or add new voters, update existing voters. If they get spot changes -- they 24 25 might get an individual notice from a registrar in another

1 jurisdiction out of state that that voter has moved and 2. registered there. They would go in and change the voter 3 status to canceled. They will, you know, take action on, 4 you know, death notices or we have a system match for death records, so they are doing that activity. And the state is 5 handling, you know, the statewide or helping the 6 7 municipalities, the towns and cities to update records. still have some small communities that have -- that don't 9 have good enough Internet, so we have an agreement with them to help maintain their records based on documents that 10 11 they provide us. 12 When was the CVR first implemented? 13 Α It went on-line fully implemented in May, 2007. 14 And prior to May, 2007, was -- what did Maine use 15 to maintain its voter registration records? 16 Α We had a -- probably from October, 2006, we had a 17 small pilot with a number of municipalities that were using 18 the Central Voter Registration system live before we were able to get all the towns in. Prior to that, every 19 20 municipality maintained their own record of voters, so 2.1 every -- still today, every town keeps the paper copy of a 22 voter registration application and any update -- any 2.3 documentation for that voter in a card file and then some 24 communities might have had an access database or an 25 off-the-shelf system for, you know, keeping their voter

```
file and some completely manual on paper, they would type
 1
 2.
     up or print up a list, you know, write out a list of voters
     to use at the elections, so part of implementing this was
 3
 4
     converting the records -- either data entering them or
     converting any electronic records into the system so we had
 5
     one statewide database of the records.
 6
 7
              What I'm sending you and marking as Exhibit 11 is
     a copy of Title 52 United States Code Section 21083 which
 9
     is a section of the Help Measuring Vote Act of 2002. And I
     understand this is a multi-page document. If you need time
10
11
     to look it over, you can.
12
          (Exhibit No. 11, Title 52 United States Code Section
13
     21083, marked for identification.)
               Is this a portion of the law that the Secretary's
14
15
     Office is familiar with?
16
         Α
              Yes, we had to implement several aspects of the
17
     Help America Vote Act, so certainly our -- I don't see it
18
     yet, but I mean --
19
         0
              Okay. Well --
20
         Α
              -- I'm familiar with the Help America Vote Act.
2.1
              I want to direct your attention to Section
22
     (a) (1) (A) which is the first one in this portion of the
2.3
     statute. It starts with except as provided. Do you see
24
     where I'm starting there?
              I'm not seeing anything. You are not sharing on
25
         Α
```

1 the screen. 2 0 I'm sorry. 3 MS. GARDINER: Can you put it up on the screen? 4 MR. JOHNSON: Yes, I can. I had forgotten I had not shared that one yet. 5 You can now see it. I will make it a little 6 0 7 Sorry. And just to repeat, is this a portion of the law that the Secretary of State's Office is familiar with? 9 10 Α Yes. 11 0 And Section (a) (1) (A) that starts except as 12 provided, and I will read from it, except as provided in 13 Subparagraph B, each state acting through the chief state 14 election official shall implement in a uniform and 15 nondiscriminatory manner a single uniform official 16 centralized interactive computerized statewide voter 17 registration list defined, maintained and administered at 18 the state level that contains the name and registration 19 information of every legally registered voter in the state 20 and assigns a unique identifier to each legally registered 2.1 voter in the state in this subsection referred to as the 22 computerized list and includes the following. And there's 2.3 a list of items below that. In the paragraph I just read, 24 was the CVR created to comply with the requirement about 25 the Help America Vote Act I just read?

Α Yes. 1 2. Does the CVR contain the voter registration record for each registered voter in Maine? 3 4 Yes, at the point in time that the information is entered. 5 Okay. And does Maine have an official name for a 6 Q 7 voter registration record stored in the CVR? Some states call them different things. 9 Just a voter record, I think. 10 I just wanted to use the correct terminology going 11 forward. What I'm sending you and marking as Exhibit 12 is 12 the Central Voter Registration User Guide that was produced 13 by defendant in discovery. It's sort of large, so it may take a minute to come through in your chat window. 14 15 Bates numbers are SOS 00231 through 675. I will also share this one. 16 17 (Exhibit No. 12, Central Voter Registration User Guide, marked for identification.) 18 19 This is a rather large document, but you may be 20 able to tell me based on the first page, are you familiar 2.1 with this user quide? 22 Α Yes. 2.3 And I will represent to you that it is the entire 24 user quide that was provided by defendant in discovery. 25 Have you used this user guide before?

Α I have one on my shelf at my office. I know how to do the functions that are in there, you know, so I don't have to get into it in order to do something, but this is provided to the municipalities. It's a step-by-step set of activities that they can -- what they have to do to do certain activities. I'm going to turn to page six of Chapter 8 which is Bates number S0S470 and page 240 of the PDF if anyone is following along. I realize this may be a little tough to see and I will zoom in as much as I can. I want to direct your attention to figure four on the screen. Do you see that here? Α Yes, uh-huh. Can you tell me what figure four is showing? Α When we want information on a particular voter record, you do a search and you get what's called an inquiry and you get a -- you are able to pull up the voter screen and view it for a particular voter which has the basic information about the voter's record. Q Okay. So this would be an example of a voter record that is contained in the CVR? Α Yes. Okay. And I'm going to name some voter information and I want you to tell me yes or no whether

that information is maintained in each voter's registration

1

2.

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

2.3

24

25

```
1
     record in the CVR. Does that make sense?
              I think so.
 2.
         Α
 3
              Okay. So is the voter's name maintained in each
 4
     registration record in the CVR?
 5
         Α
              Yes.
              Is the voter's residential address maintained?
 6
         0
         Α
              Yes.
              Is the voter's mailing address maintained?
         0
              If there is one.
 9
         Α
              Is the voter's year of birth maintained?
10
         0
              The complete date of birth is maintained in the
11
         Α
12
     record.
              And is the voter's enrollment status maintained?
13
         0
14
         Α
              Yes.
15
              What does enrollment status mean?
         0
              Whether they are enrolled in a party, one of the
16
         Α
17
     qualified political parties or whether they are designated
18
     as what we call unenrolled, they are not enrolled in a
19
     party that is qualified or is qualifying.
              Is the voter's electoral district maintained in
20
         0
     each voter's record in the CVR?
2.1
22
         Α
              Yes.
2.3
              Is the voter's status maintained in each record?
         0
24
         Α
              Yes.
25
         Q
              And what does voter status mean?
```

```
1
         Α
              The status of their record, so records are either
 2
     active, they may be inactive as a result of the Voter List
 3
     Maintenance mailing, canceled after a voter is determined
 4
     to be ineligible, and there are several pending statuses
    before a voter record is -- becomes active.
 5
              Is the voter's date of registration maintained in
 6
     each record?
         Α
              Yes.
              Is the date that voter record information was
 9
10
     changed or updated maintained in each record?
11
         Α
              Yes, and I will say not all of it would be
12
     viewable on the screen. Some of it is history information
13
     or --
14
         0
              Okay.
15
              But it is maintained in the database, absolutely.
              And is the voter's participation history
16
     maintained in each record?
17
18
         Α
              Yes.
              And is the voter's record number maintained in
19
         0
20
     each record?
2.1
              Yes.
         Α
22
              Is a voter record number like a unique ID number
2.3
     assigned to each voter?
24
              There are -- voter record number is a sequential
25
     system number that is assigned to a record when it is
```

1 created in CVR. That is different from the unique 2. identifier uniquely identifying record number that's referenced in the Help America Vote Act and that is either 3 the Maine driver license or state ID number if it was 4 provided or the last four digits of the social security 5 number if that was provided or a system assigned unique 6 identifier if one of those records -- those other identifiers were not provided. And each voter's record in the CVR, is there an 9 indication if applicable that the voter is a uniformed 10 service member and overseas voter? 11 12 Yes, there's a special designator section. Α 13 Okay. I think you said that all the voter record 14 information we just went over would either be contained in 15 what we are seeing as figure four or accessible through -like in this figure four? 16 17 Α This is a display screen that the application uses to display to somebody making an inquiry, but the data is 18 19 contained in the database and the database has -- it's a complex database that has hundreds of tables and address 20 information may be stored in different tables to be used 2.1 22 for voter registration purposes, for absentee voting 2.3 purposes, so I mean there's -- all of the data goes into 24 tables in the database and is able to be produced if it's, 25 you know, either on a publicly available report if the law

```
allows it or on an internal report that is used for
 1
 2
     proofreading or, you know, internal activities.
              Okay. Is the database you are referring to
 3
     maintained in the CVR?
 4
              Yes, that's -- CVR really has -- we are talking
 5
 6
     about a system that has two components. It has an
 7
     application that 500 municipalities and the state uses to,
     you know, maintain records and then the database has -- you
 9
     know, I'm not an IT person, but the database has tables --
     made up of tables where data is stored and then relates to
10
11
     each other in order to produce reports or to show this
12
     inquiry screen.
13
              Is the CVR used to create new voter registration
14
     records for people who are not registered to vote?
15
         Α
              Yes.
              Okay. I am sending you and marking as Exhibit 13
16
17
     a copy of 21-A Maine Revised Statute Section 152.
18
     should now be shared with you as well. It's a two-page
19
     document.
          (Exhibit No. 13, 21-A Maine Revised Statutes Section
20
     152, marked for identification.)
2.1
22
               Are you familiar with this portion of Maine
2.3
     statutes?
24
         Α
              Yes.
25
         Q
              Subsection 2 on page two is called entry into
```

1 Central Voter Registration system. Do you see that? Α 2. Yes. Okay. And it says, quote, upon receipt of the 3 4 application by the Registrar of Voters, the applicant's name and other information from the voter registration 5 application must be entered into the Central Voter 6 7 Registration system as expeditiously as possible. So that means that when a registrar receives an application for 9 voter registration, they are required by Maine law to enter that applicant's information into the CVR, correct? 10 That's correct. 11 Α 12 And did the voter registrars comply with that 13 requirement? 14 MS. GARDINER: Objection. 15 We have a -- we have a voter file with over a Α million records, so yes, I believe they are complying with 16 that. 17 18 What does -- where does the applicant's 19 information go once it is entered? It is saved in the tables, various tables in the 20 Α database, so there's a table that contains the name 2.1 22 information, there's a table that contains the voting 2.3 address, physical residence address information, there's a 24 table for mailing address, there's tables for, you know, 25 party enrollment, history tables.

0 So it goes --1 2 It goes into the database, yes. And so the entries into the tables in the 3 4 database, that essentially creates a new voter registration record once it is entered into the database? 5 Α Yes. 6 How do the registrars or I should say how is the applicant's information verified as correct at the time it is entered into the CVR database? 9 MS. GARDINER: Objection. 10 11 0 Is the applicant's information checked against a Motor Vehicle database? 12 13 No, not at that -- not at that point, no. 14 Is it checked against the Motor Vehicle database 15 at some point? 16 When a new voter registers who has provided a Α 17 Maine driver license or state ID number, then they enter 18 that and verify that in the system, but an existing voter has already had that information verified. It's not done 19 20 again. 2.1 Right, I'm referring to just new voter 22 registration records. If they provide a Maine driver license or state ID 2.3 24 number, that is verified against records at the motor 25 vehicle to make sure it matches the voter. If they are

```
provided last four digits of a social security number,
 1
                                    It is sent out to the Social
 2.
     that's not a real-time match.
     Security Administration on a weekly basis and matched
 3
 4
     against SSA and comes back with a code to say whether it's
     matched or if it's not matched.
 5
              And SSA is Social Security Administration?
 6
         0
         Α
              Social Security Administration, yes.
              Is the CVR used to make changes or updates to
 9
     voter record information for people who are already
     registered to vote?
10
11
         Α
              Yes.
12
              So if someone submits a voter registration
13
     application with say a change of name or address, the
14
     registrar would use the CVR application to make those
15
     changes or updates?
16
              That's correct.
         Α
17
              I'm sending you and marking as Exhibit 14 a copy
     of 21-A Maine Revised Statutes Section 129. It should be
18
19
     on your screen. This is a single page statute.
          (Exhibit No. 14, 21-A Maine Revised Statutes Section
20
     129, marked for identification.)
2.1
               Is the Secretary's Office familiar with this
22
2.3
     portion of Maine statutes?
24
         Α
              Yes.
25
         Q
              The very first paragraph reads, quote, when a
```

voter's name is changed by marriage or other process of law 1 2. or when the voter moves within a municipality, the following provisions apply. Do you see that? 3 4 Α Yes. And Subsection 1 is titled notice and it says the 5 voter must give written notice to the registrar of the 6 voter's new and former names or addresses before the close of registrations prior to election day. Do you see that? 9 Α Yes. And Subsection 2 is titled correction of name or 10 11 address and it says the registrar shall correct the voter's 12 name or address in the Central Voter Registration system 13 and on the incoming voting list and the voter must then 14 vote under the voter's new name or in the new district on 15 election day. Do you see that? 16 Α Yes. 17 Based on what I read, is it correct to say that 18 when a voter notifies a registrar of a change of name or 19 address, that Maine law requires the registrar to update that information in the CVR? 20 2.1 Yes. Α 22 Is the CVR used to make changes to voter record 2.3 information other than name and address? 24 Α Yes, they may have to correct a date of birth if 25 they are made aware that there is a data entry error or --

I'm trying to think. Sometimes people add something to 1 their address, they didn't list, you know, a unit number, 2. 3 apartment number, they have added that, change of party affiliation. 4 So when changes are made by a voter, whatever the 5 information might be, the CVR is used to make -- to make 6 7 the update to that information? Α Yes. 9 0 Is the CVR used to cancel a voter registration record? 10 11 Α Yes. 12 And I'm going to go back to Exhibit 10 which I already sent, but I will share it again on my screen. This 13 14 was a copy of Title 21-A Maine Revised Statutes Section 15 161. Uh-huh. 16 Α And now I want to direct your attention to the 17 18 last sentence of Section 2A. Here, it says a voter's 19 registration record in the Central Voter Registration 20 system must be canceled by either the registrar for the 2.1 voter's municipality or by the Secretary of State as 22 follows. And Subsection A below that reads when it is 2.3 determined that a voter has registered to vote in another 24 jurisdiction in the state, the voter registration record 25 from the former jurisdiction must be canceled, and

Subsection B says when it is determined that the voter has registered to vote in another jurisdiction outside of the state, the voter registration record in the state must be So based on what I just read, is it correct to say that Maine law requires cancelation of a registration record in the two instances described in Subsection A and B? Α Yes. And in those two circumstances, is the CVR used to cancel the voter registration records? Α Yes. We talked a little bit about this before, but are there other situations or circumstances that require a voter registration record to be canceled by law? When the municipality gets a record of death and Α they determine it's for their voter. We also have a automated system connected to the State Department of Vital Records that provides -- monthly provides death information for the towns that's matched to CVR as potential records to be canceled and they have to review those. So one circumstance where a voter registration record would be canceled is when the registrant dies, correct? When the voter dies. Α Q Right, registered voter?

1

2.

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

2.3

24

Α Yes. 1 2 I use those interchangeably. How does Maine determine or a municipal official 3 4 determine that an individual registered voter is deceased? Each town maintains a record of death for their 5 Those are provided. It used to be in paper 6 residents. form, but now it's electronically from the department or the Office of Vital Statistics in Maine, Office of Vital 9 Records, so they are looking at the information on that record and looking at the voter file to determine if they 10 11 have a voter that they believe matches that death record. 12 They can use an obituary, something they may be looking at. 13 They may not get an official death record because they died 14 somewhere else, but the obituary has information that 15 matches what's in the voter file. 16 And we now have a new law passed by the 17 legislature last year that -- we haven't created the form 18 yet, but there is going to be a family member notification 19 of death that an immediate family member of a voter can 20 fill out and sign and submit to the town that will give 2.1 them information necessary to cancel the voter's record. 22 Those are sort of the spot changes that happen. 2.3 matching process in the CVR happens monthly where they are 24 presented with a list of names that have matched --

possibly matched a death record and they make that

1 determination that a voter is deceased and they will cancel the record. 2. In that instance you just described, is the 3 4 purportedly deceased voter sent a notice or a letter of some kind prior to cancelation? 5 Α No. 6 7 Is the CVR used to cancel a registration of 0 somebody who is deceased --9 Α Yes. -- in all instances? 10 11 Is a voter registration record canceled if the voter is in inactive status and fails to vote for two 12 13 general elections? 14 Α Yes. 15 And is the CVR used to cancel the registration 0 record in that instance? 16 17 Α Yes, the state initiates a batch process, so once 18 we finish or we are sure that the voter participation history has been entered for the November 3rd, 2020 19 20 election, we will initiate the batch process to run and it 2.1 will look at whether someone who was inactive status voted 22 in November, 2020, or November, 2018, and if they did not, 2.3 it will cancel the record overnight and the municipality 24 will get a reminder notice. It will do the work for them, 25 but it sends them a notice so that they can -- there's a

corresponding card file for every voter, so they would mark 1 2 the record as canceled and date and that has to be retained two years, the paper document documentation in the file for 3 4 the voter. Is a voter registration record canceled when the 5 6 registrant is or the voter is declared mentally 7 incompetent? Α No. 9 Is the voter registration record canceled when the voter submits a request that his or her registration be 10 canceled? 11 12 Yes, as long as it is signed by the voter. 13 And is the CVR used to cancel the registration 14 record in that instance? 15 Α Yes. 16 And when a registration record is canceled, is the record deleted from the CVR database? 17 18 Α No. 19 So what happens when the registration record is 20 canceled, what happens to the information in the database? 2.1 Α The status is changed in the record, it is 22 designated as canceled, so canceled records are not -- you 2.3 know, are not -- they are still viewable in the system. it's canceled for reasons that the voter is deceased, the 24 25 towns can't reactivate that record, they have to go through

```
the state and we make a determination if the -- if there
was an error. If a record is canceled as being a duplicate
record, again, that's not something that the towns can
reactivate because we have determined there are two records
out there and we have canceled one, but they still remain
in the database.
         So if you were to search for that person using a
CVR application, it would -- you would be able to still
view their registration information?
         That's right, at least at the state level.
   Α
are some instances where it wouldn't be at the local level,
but --
        Does the CVR contain voter participation history
for each -- each voter?
         Yes, whatever the town has either scanned or
   Α
entered as -- entered the absentee voters that are
accepted, that goes into the voter history and the voters
who vote on election day, the voting list bar codes are
scanned for those voters who voted in person.
         And is the CVR used to maintain voter
    0
participation history?
        Yes, that's maintained as -- it's a table in the
voter's record.
         Okay. So you would use that table to add, update
or delete participation history?
```

1

2.

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

2.3

24

```
Α
              It goes in and gets saved in the table, yeah.
 1
 2
     They are not -- they have an entry screen in the
     application and that puts the data in those tables.
 3
              In the tables in the CVR database?
 4
         Α
              Yes.
 5
              Is it accurate to say that the CVR is used to
 6
 7
     carry out Maine programs and activities to keep the voter
     list current and accurate?
 9
         Α
              Yes.
              We mentioned this a little before, but can the CVR
10
11
     generate various reports?
12
         Α
              Yes.
13
              And one such report is the Party/Campaign Use
14
     Voter File, correct?
15
         Α
              That's correct.
16
              I'm sending you and marking as Exhibit 15 a copy
17
     of 21-A Maine Revised Statutes Section 196-A. And it
18
     should now be shared on your screen.
19
          (Exhibit No. 15, 21-A Maine Revised Statutes Section
20
     196-A, marked for identification.)
2.1
               Is the Secretary's Office familiar with this
22
     section of Maine law?
2.3
         Α
              Yes.
24
              It is -- I will show you -- it is four pages. I
25
     would like to direct your attention to Subsection B, 1B.
```

It is a little long, but you may have read this before. 1 Is 2 Subsection 1B describing the Party/Campaign Use Voter File? Yes. 3 Α 4 0 And Subsection B provides the people and entities who may purchase and receive the Party/Campaign Use Voter 5 File, correct? 6 7 Α Yes. And according to Subsection 1B, it says a 9 political party or an individual or organization engaged in so-called Get Out The Vote efforts directly related to a 10 11 campaign or other activities directly related to a campaign 12 or an individual who has been elected or appointed to and 13 is currently serving in a municipal county, state or 14 federal office, so is it correct if you were not one of 15 those people or entities, you cannot receive a Party/Campaign Use Voter File? 16 17 Α That's correct. 18 And skipping ahead in the statute where it starts 19 any person down here, do you see that? 20 Α Yes. 2.1 It says any person obtaining either directly or 22 indirectly information from the Central Voter Registration 2.3 system under this paragraph may not sell, distribute or use 24 the data for any purpose that is not directly related to 25 activities of a political party, Get Out The Vote efforts

```
directly related to a campaign or other activities directly
 1
     related to a campaign. Is it correct that other than what
 2.
     I just read from the statute, that all other uses of the
 3
 4
     Party/Campaign Use File are prohibited?
         Α
              Yes.
 5
               MS. GARDINER: Objection to the extent it calls
 6
 7
     for a legal conclusion.
              And the CVR is used to generate the Party/Campaign
 9
     Use File -- sorry -- the Party/Campaign Use Voter File,
10
     correct?
11
         Α
              Yes.
12
              And the Party/Campaign Use Voter File contains
13
     certain voter record information of each person, correct?
14
         Α
              That's correct.
15
              It will show you each registered voter's name,
         Q
     address, et cetera?
16
17
         Α
              Yes.
18
              I'm going to read from Subsection B just once
19
     again, the second sentence, it says the Secretary of State
20
     or the registrar shall make available the following voter
2.1
     record information subject to the fees set forth in
22
     Subsection 2, the voter's name, residence address, mailing
23
     address, year of birth, enrollment status, electoral
24
     districts, voter status, date of registration, date of
25
     change of the voter record, if applicable, voter
```

participation history, voter record number, and any special 1 2. designations indicating uniformed service voters, overseas voters or township voters, so it's correct that the 3 4 Party/Campaign Use Voter File contains all the voter information I just read, correct? 5 Α Yes. 6 Do you know the source of each of those pieces of voter record information contained in the Party/Campaign Use Voter File? 9 I don't understand your question. 10 11 0 Is each of the pieces of voter record information 12 that I just read in the statute, is the source of that 13 information the CVR database? 14 Yes, it's generated from the CVR database, from 15 the information that's stored in the database for each voter. 16 For example, when you use the CVR to generate the 17 18 Party/Campaign Use Voter File, the CVR would pull the voter's name, for example, from the CVR database and use 19 20 that to populate the voter name field on the Party/Campaign 2.1 Use Voter File? Yes, it goes out to the various tables tied to 22 Α 2.3 that voter's record number and pulls all that information 24 into the electronic report that's generated, electronic file. 25

0 And that electronic file is the Party/Campaign Use 1 Voter File? 2 Yes, it's what's called a pipe delineated file. 3 4 Each field of data has a pipe character that separates it and -- to the extent that information is available for each 5 voter, so only township voters would have a designator in 6 7 the field, everybody else would not have that, but -- so each record that has the data, it will get pulled into the 9 file, Party/Campaign Use Voter File. And this -- you said the voter record information 10 11 that appears in this portion of the statute is -- all of 12 that information comes from the CVR database, correct? 13 That's right. 14 Would it be accurate to say that the 15 Party/Campaign Use Voter File is a compilation of 16 individual voter registration records contained in the CVR? 17 MS. GARDINER: Objection. Form. 18 A report is simply a query of all the data, so 19 it's pulling the data that's available. It's designed to 20 pull the data that is required by law and put it into a 2.1 report. 22 I want to run through sort of a quick hypothetical 2.3 example. Let's say that today, you used the CVR to 24 generate the Party/Campaign Use Voter File and you look at 25 that file -- the voter file and the first person on the

1 list is Jane Doe and the voter file says that Jane Doe is 2 registered at 1234 Main Street. Do you follow me so far? I quess. We will see. 3 4 If I'm not making sense, I will back up. And a week later, Jane Doe gets married and she decides to 5 legally change her name -- her last name and move into her 6 7 husband's house, so then Jane Doe then submits a voter registration application under her new last name of Smith and using her new address of 1234 State Street. Does that 9 10 make sense so far? 11 Α Yes, I'm sorry, yes. 12 The CVR would be used to update Jane's 13 registration record to reflect her new last name and her 14 new address, correct? 15 Α Yes. After those updates are made and take effect in 16 17 the CVR, you again use the CVR to generate a new copy of 18 the Party/Campaign Use Voter File. Would the new copy of 19 the Party/Campaign Use Voter File that you just generated now list Jane's new last name and address? 20 2.1 That's correct. Α 22 It would reflect the changes she made on her voter 2.3 registration application, correct? 24 Α Yes. 25 Q So is it correct to say that when changes and

```
updates are made to an individual voter registration record
 1
 2.
     like with Jane Doe, that those updates are then reflected
     on the Party/Campaign Use Voter File the next time it is
 3
 4
     generated?
              The Party/Campaign Use Voter File will reflect the
 5
         Α
     current data for each voter on the date that the applica --
 6
     that the file is generated, so it would show under the new
     name and the new address.
 9
              And I just have a few more exhibits and a couple
     questions for each. What I'm sending and marking as
10
11
     Exhibit 16 is a document produced in discovery by the
12
     defendant. It is Bates number SOS 00162. These are
13
     e-mails between you and Kristen Muszynski dated January 17,
14
     2018.
15
          (Exhibit No. 16, E-mail Exchange, marked for
     identification.)
16
17
               MS. GARDINER: Can you repeat the -- could you
18
     repeat the Bates number, please?
19
               MR. JOHNSON: SOS 00162.
20
         0
              Are you familiar with these e-mails? You can take
2.1
     a moment to look them over.
22
         Α
              Yes.
              What do these e-mails concern?
2.3
         0
24
         Α
              We get -- Kristen Muszynski, the communications
25
     director, will handle any Freedom of Access requests that
```

```
we may get, so it appears that Reuters -- someone
 1
 2.
     representing Reuters had contacted her about whether groups
     such as Public Interest Legal Foundation had contacted
 3
 4
     towns or the state. We -- you know, if a town would call
     us and say we got a Freedom of Access request, we would
 5
     make sure they know how to respond to it, but we don't keep
 6
 7
     a record of towns that may call us about a particular
     entity that's contacted them. That's what I was conveying
 9
     there.
              So this concerns an inquiry by someone from
10
11
     Reuters asking about a public records request from the
12
     Public Interest Legal Foundation?
13
              That they thought had been made to the state or
14
     towns in the state.
15
              In the second e-mail, it says now she's wondering
         Q
     which towns. Do you know who she is?
16
17
         Α
              I think the person from Reuters that made the
     request.
18
19
              Do you know her name?
         0
20
         Α
              No.
2.1
              And both of these e-mails refer to MMA?
         0
22
         Α
              Uh-huh.
2.3
              What's MMA?
         0
24
         Α
              That's Maine Municipal Association. It's a
25
     private association that provides services to its members
```

```
1
     who may be municipal clerks or, you know, other municipal
     officials.
 2
              Do you know the subject matter of the public
 3
 4
     records request discussed here?
              I think it could have been about NVRA activities.
 5
     I don't honestly recall.
 6
 7
               THE REPORTER: About what?
               THE WITNESS: About NVRA list maintenance
     activities, but I'm not positive. I have a vaque
 9
     recollection of that.
10
              What I'm sending and marking as Exhibit 17 is a
11
         Q
12
     document produced in discovery by defendant. The Bates
     number is SOS 00164.
13
14
          (Exhibit No. 17, E-mail, 5/15/19, marked for
15
     identification.)
               This is an e-mail from Amy Cohen, the executive
16
     director of the National Association of State Election
17
     Directors, to Melissa Packard dated May 15, 2019. Have you
18
19
     seen this e-mail before?
20
         Α
              Yes, I probably also got that e-mail. Both
     Melissa and I are members of the National Association of
2.1
22
     State Election Directors.
              And Melissa Packard is the director of elections,
2.3
         0
24
     correct?
25
         Α
              Correct.
```

```
0
        And this e-mail includes a survey request from the
director of elections in Alaska regarding a notice letter
sent by the Public Interest Legal Foundation. Can you tell
me what the survey was about?
         I do not recall. I mean we get these -- they are
   Α
like a survey monkey and you go out and answer the
questions that they are asking and it gets sent to the
state that's asking, so it's a way that we ask about
different activities that are going on. It might be about
different state laws or different activities, so --
    Q
        Did anyone in the Secretary's Office take the
survey -- this survey?
         I don't know. I don't remember doing this
particular one and I don't know if Melissa did or not.
Some of this is -- you know, depends on the time of year
and if we have time, whatever else we are doing. It may
have been if we had not been contacted, we would have just
answered, you know, no, Maine hasn't received this.
          MR. JOHNSON: If we could just go off record and
take a quick few-minute break, I'm going to just confer
with my co-counsel and we may have a few more questions or
we may be ready to wrap up. Is that okay?
          THE WITNESS:
                       Sure.
                (A short break was taken.)
          MR. JOHNSON: I do not have any further
```

1

2

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

2.3

24

```
questions. So, Phyllis, if you have any, feel free.
 1
     Otherwise, we are prepared to wrap up.
 2
 3
               MS. GARDINER: No, I don't think I have any
     questions.
 4
 5
               MR. JOHNSON: Off the record then.
 6
                       (Time noted: 12:19 P.M.)
 7
 8
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

1 CERTIFICATE 2 3 I, Lisa S. Bishop, RPR, RMR, a Notary Public in 4 and for the State of Maine, hereby certify that the 5 within-named deponent was sworn to testify the truth, the whole truth, and nothing but the truth, in the 6 aforementioned cause of action. 7 I further certify that this deposition was 8 stenographically reported by me and later reduced to print 9 through Computer-Aided Transcription, and the foregoing is 10 a full and true record of the testimony given by the 11 deponent. 12 I further certify that I am a disinterested 13 14 person in the event or outcome of the above-named cause of action. 15 IN WITNESS WHEREOF, I subscribe my hand 16 this 2nd day of February, 2021. 17 18 19 20 Lisa S. Bishop, RPR, RMR, Notary Public 21 My Commission Expires: January 27, 2023 22 23 24 25

DEPONENT SIGNATURE PAGE
Caption: Public Interest Legal Foundation v. Matthew Dunlap
Deponent: Julie L. Flynn
I, acknowledge that I have read
pages through inclusive of the transcript of my
deposition taken on January 29, 2021.
I further acknowledge that:
(check appropriate language)
the same is a true, correct, and complete
transcription of the answers given by me to the questions
recorded therein. OR
except for the changes noted on the attached errata
sheet, the same is a true, correct, and complete
transcription of the answers given by me to the questions
recorded therein.
Deponent
Subscribed and sworn to before me
this day of, 2021.
Notary Public